

AMENDMENT NO. \_\_\_\_\_ Calendar No. \_\_\_\_\_

Purpose: To provide a complete substitute.

**IN THE SENATE OF THE UNITED STATES—115th Cong., 2d Sess.**

**S. 465**

To provide for an independent outside audit of the Indian Health Service.

Referred to the Committee on \_\_\_\_\_ and  
ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by \_\_\_\_\_

Viz:

1 Strike all after the enacting clause and insert the fol-  
2 lowing:

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Assessment of the In-  
5 dian Health Service Act of 2018”.

6 **SEC. 2. ASSESSMENT OF THE INDIAN HEALTH SERVICE.**

7 (a) DEFINITIONS.—In this section:

8 (1) REPUTABLE PRIVATE ENTITY.—The term  
9 “reputable private entity” means a private entity  
10 that—

11 (A) has experience with, and proven out-  
12 comes in optimizing the performance of, Fed-

1           eral health care delivery systems, the private  
2           sector, and health care management; and

3                   (B) specializes in implementing large-scale  
4           organizational and cultural transformations, es-  
5           pecially with respect to health care delivery sys-  
6           tems.

7           (2) SECRETARY.—The term “Secretary” means  
8           the Secretary of Health and Human Services.

9           (3) SERVICE.—The term “Service” means the  
10          Indian Health Service.

11          (b) ASSESSMENT.—Not later than 180 days after the  
12          date of enactment of this Act, the Secretary shall enter  
13          into one or more contracts with a reputable private entity  
14          to conduct an independent assessment of the health care  
15          delivery systems and financial management processes of  
16          the Service. The Secretary shall not be required to provide  
17          a full and open competition in entering into such con-  
18          tracts. Such independent assessment shall be made only  
19          of Service-operated facilities.

20          (c) PROGRAM INTEGRATOR.—

21                  (1) IN GENERAL.—If the Secretary enters into  
22          contracts under this section with more than 1 rep-  
23          utable private sector entity, the Secretary shall des-  
24          ignate one such entity that is predominantly a  
25          health care organization as the program integrator.

1           (2) RESPONSIBILITIES.—The program inte-  
2           grator designated under paragraph (1) shall be re-  
3           sponsible for coordinating the outcomes of the as-  
4           sessments conducted by the reputable private enti-  
5           ties under this section.

6           (d) COORDINATION WITH GAO AND OIG.—As part  
7           of planning or designing the assessment described in sub-  
8           section (b), the Secretary (or the program integrator des-  
9           ignated under subsection (c)(1) acting on behalf of the  
10          Secretary) shall consult with the Comptroller General of  
11          the United States and the Inspector General of the De-  
12          partment of Health and Human Services to minimize du-  
13          plications in the areas of study required under subsection  
14          (e) and to incorporate the Government Accountability Of-  
15          fice's and Office of Inspector General's prior, publicly re-  
16          leased, and relevant report findings dated January 1,  
17          2013, or later, as appropriate.

18          (e) AREAS OF STUDY.—Each assessment conducted  
19          under subsection (b) shall address each of the following:

20               (1) Current and projected demographics and  
21               unique health care needs of the patient population  
22               served by the Service.

23               (2) Current and projected health care capabili-  
24               ties and resources of the Service, including hospital  
25               care, medical services, and other health care fur-

1       nished by non-Service facilities under contract with  
2       the Service, to provide timely and accessible care to  
3       eligible patients.

4           (3) The authorities and mechanisms under  
5       which the Secretary may furnish hospital care, med-  
6       ical services, and other health care at non-Service fa-  
7       cilities.

8           (4) The appropriate systemwide access standard  
9       applicable to hospital care, medical services, and  
10      other health care furnished by and through the Serv-  
11      ice, including an identification of appropriate access  
12      standards for each individual specialty and post-care  
13      rehabilitation.

14          (5) The workflow process at each medical facil-  
15      ity of the Service for providing hospital care, medical  
16      services, or other health care from the Service.

17          (6) The organization, workflow processes, and  
18      tools used by the Service to support clinical staffing,  
19      access to care, effective length-of-stay management  
20      and care transitions, positive patient experience, ac-  
21      curate documentation, and subsequent coding of in-  
22      patient services.

23          (7) The staffing level at each medical facility of  
24      the Service and the productivity of each health care  
25      provider at such medical facility, compared with

1 health care industry performance metrics, which  
2 may include an assessment of any of the following:

3 (A) The case load of, and number of pa-  
4 tients treated by, each health care provider at  
5 such medical facility during an average week.

6 (B) The time spent by such health care  
7 provider on matters other than the case load of  
8 such health care provider.

9 (C) The percentage of Service personnel  
10 carrying out administrative duties compared to  
11 direct health care duties, as compared to the  
12 percentage of private health care institution  
13 personnel carrying out administrative duties  
14 compared to direct health care duties.

15 (D) The allocation of the budget of the  
16 Service used for administration compared with  
17 the allocation of the budget used for direct  
18 health care at Service-operated facilities.

19 (E) Any vacancies in positions of full-time  
20 equivalent employees that the Service has not  
21 filled during the 12-month period beginning on  
22 the date on which the position became vacant.

23 (F) The disposition of amounts budgeted  
24 for full-time equivalent employees that is not

1           used for those employees because the positions  
2           of the employees are vacant, including—

3                   (i) whether the amounts are rede-  
4                   ployed; and

5                   (ii) if the amounts are redeployed,  
6                   how the redeployment is determined.

7           (G) With respect to the approximately  
8           3,700 Medicaid-reimbursable full-time equiva-  
9           lent employees of the Service—

10                   (i) the number of those employees who  
11                   are certified coders;

12                   (ii) how that number of employees  
13                   compares with health care industry stand-  
14                   ards for staffing of certified coders; and

15                   (iii) how much time is spent on train-  
16                   ing and participating in continuing edu-  
17                   cation courses once employed by the Serv-  
18                   ice.

19           (8) The information technology strategies of the  
20           Service with respect to furnishing and managing  
21           health care, including an identification of any weak-  
22           nesses and opportunities with respect to the tech-  
23           nology used by the Service, especially those strate-  
24           gies with respect to clinical documentation of epi-  
25           sodes of hospital care, medical services, and other

1 health care, including any clinical images and associ-  
2 ated textual reports, furnished by the Service in  
3 Service or non-Service facilities.

4 (9) Business processes of the Service, including  
5 processes relating to furnishing non-Service health  
6 care, insurance identification, third-party revenue  
7 collection, and vendor reimbursement, including an  
8 identification of mechanisms as follows:

9 (A) To avoid the payment of penalties to  
10 vendors.

11 (B) To increase the collection of amounts  
12 owed to the Service for hospital care, medical  
13 services, or other health care provided by the  
14 Service for which reimbursement from a third  
15 party is authorized and to ensure that such  
16 amounts collected are accurate.

17 (C) To increase the collection of any other  
18 amounts owed to the Service with respect to  
19 hospital care, medical services, and other health  
20 care and to ensure that such amounts collected  
21 are accurate.

22 (D) To increase the accuracy and timeli-  
23 ness of Service payments to vendors and pro-  
24 viders.

1           (10) The purchasing, distribution, and use of  
2           pharmaceuticals, medical and surgical supplies, med-  
3           ical devices, and health care related services by the  
4           Service, including the following:

5                   (A) The prices paid for, standardization of,  
6                   and use by the Service of, the following:

7                           (i) Pharmaceuticals.

8                           (ii) Medical and surgical supplies.

9                           (iii) Medical devices.

10                   (B) The use by the Service of group pur-  
11                   chasing arrangements to purchase pharma-  
12                   ceuticals, medical and surgical supplies, medical  
13                   devices, and health care related services.

14                   (C) The strategy and systems used by the  
15                   Service to distribute pharmaceuticals, medical  
16                   and surgical supplies, medical devices, and  
17                   health care related services to medical facilities  
18                   of the Service.

19           (11) The process of the Service for carrying out  
20           construction and maintenance projects at medical fa-  
21           cilities of the Service and the medical facility leasing  
22           program of the Service, including—

23                   (A) whether the maintenance budget is up-  
24                   dated or increased to reflect increases in main-  
25                   tenance costs with the addition of new facilities



1           and whether any increase is sufficient to sup-  
2           port the growth of the facilities; and

3                   (B) what the process is for facilities that  
4           reach the end of their proposed life cycle.

5           (12) The competency of leadership with respect  
6           to culture, accountability, reform readiness, leader-  
7           ship development, physician alignment, employee en-  
8           gagement, succession planning, and performance  
9           management, including—

10                   (A) the reasons leading tribal leadership to  
11           request increased transparency and more open  
12           communication between the Service and the  
13           people served by the Service; and

14                   (B) whether any checks and balances exist  
15           to assess potential fraud or misuse of amounts  
16           within the Service.

17           (13) The lack of a funding formula to distribute  
18           base funding to the 12 Service areas, including the  
19           following:

20                   (A) The establishment of the current proc-  
21           ess of funding being distributed based on his-  
22           torical allocations and not on need such as pop-  
23           ulation growth, number of facilities, etc.

24                   (B) The communication to area office di-  
25           rectors on distribution decisionmaking.

1 (C) How the tribal and residual shares are  
2 determined for each Indian tribe and the  
3 amounts of those shares.

4 (D) The auditing or evaluation process  
5 used by the Service to determine whether  
6 amounts are distributed and expended appro-  
7 priately, including—

8 (i) whether periodic or end-of-year  
9 records document the actual distributions;  
10 and

11 (ii) whether any auditing or evalua-  
12 tion is conducted in accordance with gen-  
13 erally accepted accounting principles or  
14 other appropriate practices.

15 (14) Whether the Service tracks patients eligi-  
16 ble for two or more of either the Medicaid program  
17 under title XIX of the Social Security Act (42  
18 U.S.C. 1396 et seq.), health care received through  
19 the Service, or any other Federal health care pro-  
20 gram (referred to in this section as “dual eligible pa-  
21 tients”). If so, how dual eligible patients are man-  
22 aged.

23 (15) The number of procurement contracts en-  
24 tered into and awards made by the Service under  
25 section 23 of the Act of June 25, 1910 (commonly

1 known as the “Buy Indian Act”) (25 U.S.C. 47),  
2 and a comparison of that number, with—

3 (A) the total number of procurement con-  
4 tracts entered into and awards made by the  
5 Service during 2015, 2016, 2017, and 2018;  
6 and

7 (B) the process used by the Service facili-  
8 ties to ensure compliance with section 23 of the  
9 Act of June 25, 1910 (commonly known as the  
10 “Buy Indian Act”) (25 U.S.C. 47).

11 (16) An assessment of the availability of cancer  
12 services for populations living on large, rural Indian  
13 reservations, individual billing information, and re-  
14 imbursement claims of patients.

15 (17) Any other items determined to be ad-  
16 dressed during the course of the assessment.

17 (f) REPORT ON ASSESSMENT.—

18 (1) SUBMISSION TO SECRETARY.—Not later  
19 than 240 days after the date that a contract is en-  
20 tered into under subsection (b), the entity carrying  
21 out the assessment under the contract shall—

22 (A) complete the assessment; and

23 (B) submit to the Secretary a report de-  
24 scribing the findings and recommendations of  
25 the entity with respect to the assessment.

1           (2) SUBMISSION TO CONGRESS.—Immediately  
2           on receipt of the report under paragraph (1)(B), the  
3           Secretary shall submit the report to—

4                   (A) the appropriate committees of Con-  
5                   gress, including—

6                           (i) the Committee on Appropriations  
7                           of the Senate; and

8                           (ii) the Committee on Appropriations  
9                           of the House of Representatives;

10                   (B) the Majority Leader of the Senate;

11                   (C) the Minority Leader of the Senate;

12                   (D) the Speaker of the House of Rep-  
13                   resentatives; and

14                   (E) the Minority Leader of the House of  
15                   Representatives.

16           (3) PUBLICATION.—Not later than 30 days  
17           after receiving the report under paragraph (1)(B),  
18           the Secretary shall publish such report in the Fed-  
19           eral Register and on an Internet website of the Serv-  
20           ice that is accessible to the public.

21           (g) FUNDING FOR INDEPENDENT OUTSIDE ASSESS-  
22           MENT.—The Secretary shall use such amounts as are nec-  
23           essary from other amounts available to the Secretary that  
24           are not otherwise obligated to fund the contract under

- 1 subsection (b). Such amounts shall not come from funds
- 2 available to the Indian Health Service.